

VILLAGE OF NORRIDGE, ILLINOIS
GENERAL PURPOSE FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

VILLAGE OF NORRIDGE
GENERAL PURPOSE FINANCIAL REPORT
FISCAL YEAR ENDED APRIL 30, 2022

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INDEPENDENT AUDITORS' REPORT

President and Board of Trustees
of the Village of Norridge
4000 North Olcott Avenue
Norridge, IL 60706

Opinion

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Norridge, Illinois, as of and for the year ended April 30, 2022, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Norridge, Illinois, as of and for the year ended April 30, 2022, and the respective changes in financial net position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village of Norridge and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Norridge's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

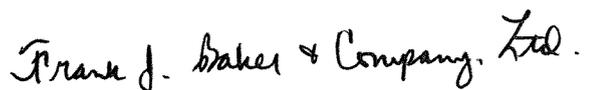
- . Exercise professional judgment and maintain professional skepticism throughout the audit.
- . Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- . Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village of Norridge's internal control. Accordingly, no such opinion is expressed.
- . Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- . Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Norridge's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Respectfully submitted,


Frank J. Baker & Company, Ltd.
Certified Public Accountants

December 29, 2022
Des Plaines, Illinois

VILLAGE OF NORRIDGE
MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis is intended to be an easily readable analysis of the Village of Norridge (Village) financial activities based on currently known facts, decisions or conditions. This analysis focuses on current year activities and should be read in conjunction with the financial statements that follow.

Report Layout

Besides the Management's Discussion and Analysis (MD&A), the report consists of government-wide statements, fund financial statements, notes to the financial statements, and supplementary information. The first several statements are highly condensed and present a government-wide view of the Village's finances. Within this view, all Village operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic services such as police, inspection, public works, and general government administration. These government-wide statements are designed to be more corporate-like in that all activities are consolidated into a total for the Village.

Basic Financial Statements

The Statement of Net Assets focuses on resources available for future operations. In simple terms, this statement presents a snap-shot view of the assets the community owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts.

The Statement of Activities focuses on gross and net costs of Village programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.

Fund financial statements focus separately on major governmental funds and proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements. The Village's major governmental funds are presented in their own columns. Budgetary comparisons are presented for the General Fund and each major special revenue fund. Statements for the Village's proprietary fund follow the governmental funds and include net assets, revenue, expenses and changes in net assets, and cash flow. The last set of statements is the Fiduciary Funds which include the Police Pension Fund.

The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the Village's financial condition.

VILLAGE OF NORRIDGE
MANAGEMENT'S DISCUSSION AND ANALYSIS

Government-wide Financial Statements

Statement of Net Position (Deficit)

A condensed version of the Statement of Net Position at April 30, 2022 and 2021 follows:

VILLAGE OF NORRIDGE
STATEMENT OF NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Assets						
Current and other assets	\$ 11,188,619	\$ 6,825,579	\$ 3,619,253	\$ 2,565,093	\$ 14,807,872	\$ 9,390,672
Capital assets	12,164,792	12,508,579	4,437,478	4,714,939	16,602,270	17,223,518
Deferred outflows	8,096,688	7,010,147	-	-	8,096,688	7,010,147
Total Assets	<u>\$ 31,450,099</u>	<u>\$ 26,344,305</u>	<u>\$ 8,056,731</u>	<u>\$ 7,280,032</u>	<u>\$ 39,506,830</u>	<u>\$ 33,624,337</u>
Liabilities						
Current liabilities	\$ 380,208	\$ 386,029	\$ 145,920	\$ 207,624	\$ 526,128	\$ 593,653
Non-current liabilities	21,433,099	25,867,388	193,013	187,635	21,626,112	26,055,023
Current debt	187,508	185,851	83,880	82,331	271,388	268,182
Non-current debt	1,152,610	1,340,118	1,434,226	1,518,106	2,586,836	2,858,224
Deferred inflows	14,174,326	11,613,585	-	-	14,174,326	11,613,585
Total Liabilities	<u>\$ 37,327,751</u>	<u>\$ 39,392,971</u>	<u>\$ 1,857,039</u>	<u>\$ 1,995,696</u>	<u>\$ 39,184,790</u>	<u>\$ 41,388,667</u>
Net Position:						
Invested in capital assets, net of related debt	\$ 11,998,849	\$ 12,290,706	\$ 2,919,371	\$ 3,114,501	\$ 14,918,220	\$ 15,405,207
Restricted	1,695,472	1,168,523	-	-	1,695,472	1,168,523
Unrestricted	(19,571,973)	(26,507,895)	3,280,321	2,169,835	(16,291,652)	(24,338,060)
Total Net Position	<u>(\$ 5,877,652)</u>	<u>(\$ 13,048,666)</u>	<u>\$ 6,199,692</u>	<u>\$ 5,284,336</u>	<u>\$ 322,040</u>	<u>(\$ 7,764,330)</u>

The Village's combined net position for the primary government increased from (\$7,764,330) to \$322,040. The net increase of \$8,086,370 is attributable to an increase of \$7,171,014 in Governmental Activities and an increase of \$915,356 in Business-Type Activities.

The increase in Governmental activities net position is the result of an increase in total assets and a decrease in total liabilities. The increase in total assets is mainly comprised of an increase in cash of \$2,667,568. The decrease in total liabilities is mainly the result of decreases in the liabilities for the Police Pension Fund and IMRF Fund. Both of the retirement funds saw increases in their funding levels for the year.

The decrease in total liabilities of \$2,065,220 for the governmental activities was due to the decrease in the net pension liability of the Illinois Municipal Retirement Fund (IMRF) and the Police Pension Fund. Both Funds experienced better than expected investment income returns which lowered the amounts of the liabilities. The decrease in the net pension liability for IMRF was \$2,068,680 and the decrease for the Police Pension Fund was \$2,174,206. Other Postemployment Benefit obligations also decreased by \$213,770.

Business-type activities total assets increased by \$776,699. The increase is due to an increase in cash of \$1,054,160 which was offset by a \$277,641 decrease in capital assets. The decrease in capital assets is due to depreciation expense recognized in the current fiscal year.

The business-type activities liabilities decreased by \$138,657. This decrease was comprised mainly of the latest principal payments on debt of \$82,332. Additionally, there was a decrease in the amount of accounts payable of \$61,704.

VILLAGE OF NORRIDGE
MANAGEMENT'S DISCUSSION AND ANALYSIS

Village as a Whole

Government-wide Financial Statements - Continued

Changes in Net Position

A condensed version of the Statement of Activities at April 30, 2022 and 2021 follows:

	VILLAGE OF NORRIDGE CHANGES IN NET POSITION					
	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Revenues						
Program Revenues:						
Charges for services	\$ 911,573	\$ 963,171	\$ 3,911,941	\$ 3,753,689	\$ 4,823,514	\$ 4,716,860
Fines and forfeitures	345,835	292,479	-	-	345,835	292,479
Operating grants/contributions	1,026,396	786,507	-	-	1,026,396	786,507
General Revenues:						
Home Rule sales tax	5,569,576	4,200,714	-	-	5,569,576	4,200,714
State sales tax	5,204,810	4,291,117	-	-	5,204,810	4,291,117
State income tax	2,305,186	1,892,924	-	-	2,305,186	1,892,924
Real estate taxes	2,444,110	2,239,394	-	-	2,444,110	2,239,394
Telecommunications tax	183,864	203,762	-	-	183,864	203,762
Motor fuel tax	900,132	997,127	-	-	900,132	997,127
Other intergovernmental revenue	170,929	108,733	-	-	170,929	108,733
Gasoline tax	253,157	223,468	-	-	253,157	223,468
Amusement tax	166,989	20,107	-	-	166,989	20,107
Franchise fees	170,869	168,540	-	-	170,869	168,540
Video Gaming tax	551,175	277,657	-	-	551,175	277,657
Investment income	7,877	13,109	-	-	7,877	13,109
Other	94,463	68,600	-	-	94,463	68,600
Total Revenues	<u>\$20,306,941</u>	<u>\$16,747,409</u>	<u>\$ 3,911,941</u>	<u>\$ 3,753,689</u>	<u>\$ 24,218,882</u>	<u>\$ 20,501,098</u>
Expenses						
General government	\$ 915,985	\$ 1,533,761	\$ -	\$ -	\$ 915,985	\$ 1,533,761
Public safety	7,375,373	8,243,433	-	-	7,375,373	8,243,433
Public works						
Street	1,910,126	1,902,477	-	-	1,910,126	1,902,477
Sanitation	1,306,671	1,305,822	-	-	1,306,671	1,305,822
Village properties	1,575,670	1,393,691	-	-	1,575,670	1,393,691
Water	-	-	2,968,162	3,193,191	2,968,162	3,193,191
Debt service - interest	52,102	58,428	28,423	29,711	80,525	88,139
Total Expenses	<u>\$13,135,927</u>	<u>\$14,437,612</u>	<u>\$ 2,996,585</u>	<u>\$ 3,222,902</u>	<u>\$ 16,132,512</u>	<u>\$ 17,660,514</u>
Change in net assets	<u>\$ 7,171,014</u>	<u>\$ 2,309,797</u>	<u>\$ 915,356</u>	<u>\$ 530,787</u>	<u>\$ 8,086,370</u>	<u>\$ 2,840,584</u>

The Village's combined change in net position for the primary government was an increase of \$8,086,370 versus an increase of \$2,840,584 for the prior year. Activities for the governmental activities saw an increase in net position of \$7,171,014 for 2022, while activities for the business-type funds saw an increase in net position of \$915,356 for 2022.

Governmental Activities

Revenue:

Total revenues for the Village's Governmental Activities for the year ended April 30, 2022 were \$20,306,941 an increase of \$3,559,532 over the prior year.

Sales taxes are the largest revenue source for governmental activities accounting for \$10,774,386 or 53% of total revenues. Sales tax revenue consists of the home-rule sales tax of 1.50% and the portion of the retailer's occupation tax that the State of Illinois shares with municipalities.

Real estate tax revenue is the next largest revenue source at \$2,444,110 or 12% of total revenues. The real estate tax

VILLAGE OF NORRIDGE
MANAGEMENT'S DISCUSSION AND ANALYSIS

Government-wide Financial Statements - Continued

Governmental Activities (Continued)

revenue is levied for the Police Pension Fund and is remitted directly to the Pension Fund by Cook County. The real estate tax revenue represents the Village's contribution to the police pension plan. The levy is based on the actuarially determined amount necessary to fund the plan.

State income tax revenue was \$2,305,186 or 11% of total revenues. The 2022 revenue was \$412,262 more than the prior year which represents an increase of 22% over the prior year.

The Village received \$962,935 of American Rescue Plan Act funds during the year which represented 5% of total revenues.

Video gaming license income amounted to \$551,175 or 5% of total revenue. The increase over the prior year amounted to \$273,517.

Expenses:

Total expenses for the Village's Governmental Activities for the year ended April 30, 2022 were \$13,135,927, a decrease of \$1,301,685 from the prior year. Public Safety accounts for the largest portion of governmental expenses. Total Public Safety expenses in 2022 were \$7,375,373, compared to \$8,243,433 for the prior year, a decrease of \$868,060. The change in the Police pension expense accounted for the decrease in Public Safety expense. The expenses for general government were \$915,985, a decrease of \$617,776 from the prior year. Public works - Streets expenses were \$1,910,126, an increase of \$7,649 from the prior year.

Business-type Activities

Revenue:

Total revenues for the Village's Water Fund were \$3,911,941 for the fiscal year ended April 30, 2022, an increase of \$158,252 over the prior year.

Expenses:

Total expenses for the Water Fund were \$2,996,585 for the fiscal year, a decrease of \$226,317 or 7 % less than the prior year. Water purchases account for the majority of the expenses and were comparable to the prior year. The Village purchases its water from the City of Chicago and there have been annual increases in rates from the City of Chicago. The latest increase was 1.10% effective June 1, 2021.

Net assets increased by \$915,356 during the fiscal year ended April 30, 2022.

Financial Analysis of the Village's General Fund

The General Fund is the Village's primary operating fund. It supports a majority of the day-to-day services delivered to residents and businesses.

General Fund revenues were \$4,644,712 more than the budget. There were a number of revenue items that were higher than the amounts budgeted including State Sales tax, Home Rule Sales tax, State Income tax, Video gaming tax, Licenses and permits, and American Rescue Plan revenue. The majority of revenue items were near the budgeted amounts.

Expenditures in all areas of general government came in below budget for the year.

Capital Assets

At April 30, 2022 the Village had \$16,602,270 invested in capital assets, net of accumulated depreciation including police equipment, buildings, roads, and water and sewer lines.

Capital Assets at Year-end	Governmental Activities	Business-type Activities	Totals
Land	\$ 2,785,487	\$ -	\$ 2,785,487
Buildings	6,969,065	-	6,969,065
Equipment	4,726,973	2,779,816	7,506,789
Infrastructure	12,412,469	8,506,631	20,919,100
Subtotal	<u>\$ 26,893,994</u>	<u>\$ 11,286,447</u>	<u>\$ 38,180,441</u>
Accumulated depreciation	14,729,202	6,848,969	21,578,171
Capital assets, net	<u>\$ 12,164,792</u>	<u>\$ 4,437,478</u>	<u>\$ 16,602,270</u>

VILLAGE OF NORRIDGE
MANAGEMENT'S DISCUSSION AND ANALYSIS

Government-wide Financial Statements - Continued

Infrastructure Assets

The Village's largest group of assets consists of infrastructure assets and water and sewer systems. These assets are valued and reported in both the governmental activities and business-type activities of the government-wide statements. The Village is depreciating those assets over their estimated useful lives. If a project is considered maintenance, a recurring cost that does not extend the asset's original useful life or expand its capacity, the cost of the project will be expensed.

More detailed information on the Village's capital assets is presented in the notes to the financial statements.

Debt Outstanding

At year-end, the Village had \$2,858,225 in bonds and loans outstanding versus \$3,126,407 in the prior year, a decrease of \$268,182.

Debt Outstanding at Year-end

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Totals</u>
Notes Payable	\$ 1,340,118	\$ -	\$ 1,340,118
Illinois EPA loans	-	1,518,107	1,518,107
Totals	<u>\$ 1,340,118</u>	<u>\$ 1,518,107</u>	<u>\$ 2,858,225</u>

More detailed information on the Village's long-term debt is presented in the notes to the financial statements.

Economic Factors and Next Year's Budget

The Village's elected and appointed officials considered many factors when setting the fiscal year ending April 30, 2023 budget, tax rates, and fees that will be charged for its governmental and business-type activities. One of those factors is the economy. In March 2020, the World Health Organization declared the COVID-19 virus a public health emergency. The extent of the continuing impact of COVID-19 on the Village's operations cannot be determined nor the duration and severity of any impact on operations. Sensitive revenue sources have been affected by the continuing effects of the pandemic on the economy. However, the impact has seemed to lessen as the Village saw increased levels of various revenues in the fiscal year ended April 30, 2022 over the prior year.

Continuing financial challenges in the fiscal year ending April 30, 2023 and years to come include, reductions in revenue due to state budgetary issues, rising personnel related costs (wages, insurance, etc.) and the funding of the police pension fund. As a result, the Village budgeted for little or no growth in various revenues. The goals remain to minimize the financial burden on Norridge taxpayers, to continue identifying cost cutting strategies and opportunities, responsibly utilize Village reserves when necessary, and proactively structure the Village in a way that will maximize the level of services that can be provided with the current level of resources.

For the fiscal year ending April 30, 2023, the Village has planned for the following projects and improvements:

Governmental Activities:

The Village has planned for various street improvement projects including the full-depth roadway resurfacing, full curb, gutter, sidewalk and driveway replacement on Charmaine Road as well as surface patching projects for various Village roadways. The Police Department will see various updates including replacement of several vehicles, purchase of license plate readers, and other equipment. The Public Works facility will also see the replacement of two fuel tanks. In addition, the Village will begin implementation of its recently developed multi-year Tree Pruning Program which includes a long term tree restoration and maintenance plan.

Business-type Activities:

The Water Department will begin the process of complying with *Illinois Public Act 102-613 - Lead Service Line Replacement and Notification Act*. The Act requires the Village to develop, implement, and maintain a comprehensive water service line material inventory and replacement plan. In addition, a large water main project is planned for Oketo and Cullom Avenues.

Financial Contact

The Village's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the Village's finances and to demonstrate the Village's accountability. If you have questions about the report or need additional financial information, please contact the Village's Administrator at 4000 N. Olcott Avenue, Norridge, Illinois 60706.

VILLAGE OF NORRIDGE
STATEMENT OF NET POSITION
AS OF APRIL 30, 2022

	Primary Government		
	Governmental Activities	Business-type Activities	Total
ASSETS			
Current Assets:			
Cash and cash equivalents	\$ 7,609,531	\$ 3,371,405	\$ 10,980,936
Investments	1,008,670	-	1,008,670
Taxes receivable	2,345,717	-	2,345,717
Accounts receivable	54,701	243,040	297,741
Inventories	-	4,808	4,808
Restricted Assets:			
Cash and cash equivalents	170,000	-	170,000
Capital assets not being depreciated	2,785,487	-	2,785,487
Capital assets being depreciated (net of accumulated depreciation)	9,379,305	4,437,478	13,816,783
TOTAL ASSETS	<u>\$ 23,353,411</u>	<u>\$ 8,056,731</u>	<u>\$ 31,410,142</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension related amounts	\$ 8,096,688	\$ -	\$ 8,096,688
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 31,450,099</u>	<u>\$ 8,056,731</u>	<u>\$ 39,506,830</u>
LIABILITIES			
Accounts Payable	\$ 55,853	\$ 145,920	\$ 201,773
Notes payable, current	187,508	83,880	271,388
Liabilities payable from restricted assets	170,000	-	170,000
Compensated absences payable, current	154,355	-	154,355
Compensated absences payable, noncurrent	811,615	-	811,615
Other postemployment benefit obligation	3,904,961	-	3,904,961
Net pension liability	16,716,523	-	16,716,523
Customer deposits	-	193,013	193,013
Notes payable, non-current	1,152,610	1,434,226	2,586,836
Total Liabilities	<u>\$ 23,153,425</u>	<u>\$ 1,857,039</u>	<u>\$ 25,010,464</u>
DEFERRED INFLOWS OF RESOURCES			
Pension related amounts	\$ 14,174,326	\$ -	\$ 14,174,326
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	<u>\$ 37,327,751</u>	<u>\$ 1,857,039</u>	<u>\$ 39,184,790</u>
NET POSITION			
Invested in capital assets, net of related debt	\$ 11,998,849	\$ 2,919,371	\$ 14,918,220
Restricted - Highways and Streets	1,695,472	-	1,695,472
Unrestricted	(19,571,973)	3,280,321	(16,291,652)
TOTAL NET POSITION	<u><u>(\$ 5,877,652)</u></u>	<u><u>\$ 6,199,692</u></u>	<u><u>\$ 322,040</u></u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED APRIL 30, 2022

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net Expense/Revenue</u>		
		<u>Charges for Services</u>	<u>Fines and Forfeitures</u>	<u>Operating Grants and Contributions</u>	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Governmental Activities:							
General government	\$ 915,985	\$ 893,573	\$ 5,700	\$ 1,024,306	\$ 1,007,594	\$ -	\$ 1,007,594
Public safety	7,375,373	18,000	340,135	-	(7,017,238)	-	(7,017,238)
Public works							
Street Department	1,910,126	-	-	2,090	(1,908,036)	-	(1,908,036)
Sanitation	1,306,671	-	-	-	(1,306,671)	-	(1,306,671)
Village Properties	1,575,670	-	-	-	(1,575,670)	-	(1,575,670)
Interest	52,102	-	-	-	(52,102)	-	(52,102)
Total Governmental Activities	<u>\$ 13,135,927</u>	<u>\$ 911,573</u>	<u>\$ 345,835</u>	<u>\$ 1,026,396</u>	<u>(\$ 10,852,123)</u>	<u>\$ -</u>	<u>(\$ 10,852,123)</u>
Business-Type Activities							
Water and Sewer	\$ 2,996,585	\$ 3,911,941	\$ -	\$ -	\$ -	\$ 915,356	\$ 915,356
Total	<u>\$ 16,132,512</u>	<u>\$ 4,823,514</u>	<u>\$ 345,835</u>	<u>\$ 1,026,396</u>	<u>(\$ 10,852,123)</u>	<u>\$ 915,356</u>	<u>(\$ 9,936,767)</u>

General Revenues:

Taxes:			
Home Rule Sales tax		\$ 5,569,576	\$ 5,569,576
State Sales tax		5,204,810	5,204,810
State Income tax		2,305,186	2,305,186
Real Estate tax		2,444,110	2,444,110
Telecommunications tax		183,864	183,864
Intergovernmental revenue		1,071,061	1,071,061
Gasoline tax		253,157	253,157
Amusement tax		166,989	166,989
Franchise fees		170,869	170,869
Video Gaming tax		551,175	551,175
Storage tax		33,765	33,765
Investment income		7,877	7,877
Miscellaneous		60,698	60,698
Total General Revenues		<u>\$ 18,023,137</u>	<u>\$ 18,023,137</u>
Change in net position		<u>\$ 7,171,014</u>	<u>\$ 8,086,370</u>
Net Position at Beginning of Year		(\$ 12,944,634)	(\$ 7,660,298)
Prior period adjustment		(104,032)	(104,032)
Net Position at Beginning of Year, Restated		<u>(\$ 13,048,666)</u>	<u>(\$ 7,764,330)</u>
Net Position at End of Year		<u>(\$ 5,877,652)</u>	<u>\$ 322,040</u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
GOVERNMENTAL FUNDS
BALANCE SHEET
AS OF APRIL 30, 2022

	<u>General</u>	<u>Special Revenue Fund Motor Fuel Tax</u>	<u>Totals</u>
ASSETS			
Cash and cash equivalents	\$ 6,171,616	\$ 1,437,915	\$ 7,609,531
Investments	751,113	257,557	1,008,670
Taxes receivable	2,345,717	-	2,345,717
Accounts receivable	54,701	-	54,701
Restricted assets	170,000	-	170,000
TOTAL ASSETS	<u>\$ 9,493,147</u>	<u>\$ 1,695,472</u>	<u>\$ 11,188,619</u>
LIABILITIES			
Accounts payable	\$ 55,853	\$ -	\$ 55,853
Liabilities payable from restricted assets	170,000	-	170,000
TOTAL LIABILITIES	<u>\$ 225,853</u>	<u>\$ -</u>	<u>\$ 225,853</u>
FUND BALANCES			
Unrestricted			
Assigned			
Special revenue funds	\$ -	\$ 1,695,472	\$ 1,695,472
Unassigned	9,267,294	-	9,267,294
TOTAL FUND BALANCES	<u>\$ 9,267,294</u>	<u>\$ 1,695,472</u>	<u>\$ 10,962,766</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 9,493,147</u>	<u>\$ 1,695,472</u>	<u>\$ 11,188,619</u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
RECONCILIATION OF THE FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION
AS OF APRIL 30, 2022

Fund Balances of Governmental Funds		\$ 10,962,766
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets, net of accumulated depreciation used in governmental activities are not financial resources and therefore are not reported in the funds:		
Capital assets	\$ 26,893,994	
Accumulated depreciation	<u>14,729,202</u>	
Total Capital Assets, net		12,164,792
Deferred outflows of resources related to pensions are not a current financial resource, and therefore, are not reported in governmental funds		8,096,688
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds.		
Compensated Absences Payable		(965,970)
Net other postemployment benefits obligation		(3,904,961)
Net pension liability - Illinois Municipal Retirement Fund		3,986,396
Net pension liability - Police Pension Fund		(20,702,919)
Notes payable		(1,340,118)
Deferred inflows of resources related to pensions are not a current financial resource, and therefore, are not reported in governmental funds		<u>(14,174,326)</u>
NET POSITION (DEFICIT) OF GOVERNMENTAL ACTIVITIES		<u><u>(\$ 5,877,652)</u></u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUND
FOR THE YEAR ENDED APRIL 30, 2022

	General	Special Revenue Fund MototeFuel Tax	Total Governmental Funds
REVENUES			
Taxes	\$ 9,225,953	\$ -	\$ 9,225,953
Licenses and permits	832,860	-	832,860
Intergovernmental	8,684,005	900,132	9,584,137
Charges for services	235,284	-	235,284
Fines and forfeitures	318,145	-	318,145
Miscellaneous	108,834	1,728	110,562
TOTAL REVENUES	\$ 19,405,081	\$ 901,860	\$ 20,306,941
EXPENDITURES			
Current:			
General government	\$ 2,355,534	\$ -	\$ 2,355,534
Public safety	8,796,948	-	8,796,948
Highway and streets	1,492,780	374,911	1,867,691
Sanitation	1,306,671	-	1,306,671
Village properties	1,365,940	-	1,365,940
Debt service			
Principal	185,851	-	185,851
Interest	52,102	-	52,102
TOTAL EXPENDITURES	\$ 15,555,826	\$ 374,911	\$ 15,930,737
Net Change in Fund Balances	\$ 3,849,255	\$ 526,949	\$ 4,376,204
FUND BALANCE, BEGINNING OF YEAR	5,418,039	1,168,523	6,586,562
FUND BALANCE, END OF YEAR	<u>\$ 9,267,294</u>	<u>\$ 1,695,472</u>	<u>\$ 10,962,766</u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCE
TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED APRIL 30, 2022

Net change in Fund Balances - Total governmental funds \$ 4,376,204

Amounts reported for governmental activities in the Statement of Activities are different because:

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported in the governmental funds

Increase in Compensated Absences	(29,710)
Decrease in Net OPEB Obligation	213,770
Pension Expense	2,768,686

Governmental funds report capital outlay as expenditures, while governmental activities report depreciation expense to allocate those expenditures over the life of the assets

Capital outlay	254,714
Depreciation	(598,501)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of the governmental funds

Payment of notes payable	<u>185,851</u>
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CHANGE IN NET POSITION (DEFICIT) OF GOVERNMENTAL ACTIVITIES	<u><u>\$ 7,171,014</u></u>
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The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF NET POSITION
PROPRIETARY FUND
APRIL 30, 2022

	<u>Water Utilities</u>
ASSETS	
Current Assets:	
Cash and cash equivalents	\$ 3,371,405
Accounts receivable	243,040
Inventory	4,808
Total Current Assets	\$ 3,619,253
Non-current Assets:	
Capital assets	
Other capital assets, net of accumulated depreciation	\$ 4,437,478
Total Non-Current Assets	\$ 4,437,478
TOTAL ASSETS	\$ 8,056,731
 LIABILITIES	
Current Liabilities	
Accounts payable	\$ 134,247
Accrued interest payable	11,673
Customer deposits	193,013
Loan payable, current portion	83,880
Total Current Liabilities	\$ 422,813
Non-current Liabilities	
Loans payable, non-current	\$ 1,434,226
TOTAL LIABILITIES	\$ 1,857,039
 NET POSITION	
Invested in capital assets, net of related debt	\$ 2,919,371
Unrestricted	3,280,321
TOTAL NET POSITION	\$ 6,199,692

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN NET POSITION
PROPRIETARY FUND
FOR THE YEAR ENDED APRIL 30, 2022

	<u>Water Utilities</u>
OPERATING REVENUES	
Charges for services	
Water charges	\$ 2,782,070
Permits and fees	1,005,924
Total operating revenues	\$ 3,787,994
 OPERATING EXPENSES	
Administration and Maintenance	\$ 2,690,701
Depreciation	277,461
Total operating expenses	\$ 2,968,162
 OPERATING INCOME	\$ 819,832
 NONOPERATING REVENUES (EXPENSES)	
Interest expense on notes and loans payable	(\$ 28,423)
Rental income	123,947
Total nonoperating expenses revenues	\$ 95,524
 Net Income	\$ 915,356
 Net Position, beginning	5,284,336
 Net Position, ending	\$ 6,199,692

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE YEAR ENDED APRIL 30, 2022

	<u>Water Utilities</u>
Cash flows from operating activities	
Receipts from Customers and Users	\$ 3,726,770
Payments to Suppliers	(2,499,401)
Payments to Employees	(252,383)
Net cash provided (used) by operating activities	\$ 974,986
Cash flows from capital and related financing activities	
Principal paid on debt	(\$ 82,331)
Interest paid on debt	(29,045)
Rental income	123,947
Net cash (used) provided by capital and related financing activities	\$ 12,571
Net increase in cash and cash equivalents	\$ 987,557
Cash and cash equivalents at beginning of year	2,383,848
Cash and cash equivalents at end of year	\$ 3,371,405
Reconciliation of Operating Income to Net Cash	
Provided (Used) by Operating Activities	
Operating Income	\$ 819,832
Adjustments to Reconcile Operating Income	
Income to Net Cash Provided by	
(Used in) Operating Activities:	
Depreciation	277,461
(Increase) Decrease in Current Assets	(66,603)
Increase (Decrease) in Current Liabilities	(55,704)
Net Cash Provided by Operating Activities	\$ 974,986

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
APRIL 30, 2022

	<u>Pension Trust Fund</u>
ASSETS	
Cash and cash equivalents	\$ 984,677
Receivables:	
Interest and dividends	68,609
Total current assets	<u>\$ 1,053,286</u>
Investments	
U.S. Government Obligations	\$ 8,885,296
Corporate Stocks	16,682,824
Mutual Funds	4,441,739
Corporate Bonds	3,187,388
Cash - interest bearing	3,083,265
Total investments	<u>\$ 36,280,512</u>
Total assets	<u>\$ 37,333,798</u>
LIABILITIES	
Accounts payable	\$ 123,582
Total liabilities	<u>\$ 123,582</u>
NET POSITION RESTRICTED FOR PENSION BENEFITS	<u><u>\$ 37,210,216</u></u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
STATEMENT OF CHANGES
IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED APRIL 30, 2022

	<u>Pension Trust Funds</u>
ADDITIONS:	
Contributions:	
Employer	\$ 2,444,110
Plan members	346,059
Total contributions	<u>\$ 2,790,169</u>
Investment income:	
Net depreciation in fair value of investments	(\$ 2,646,542)
Interest and dividend income	943,550
Total investment income	(\$ 1,702,992)
Less investment expenses	117,365
Net investment income	<u>(\$ 1,820,357)</u>
Total additions	<u>\$ 969,812</u>
DEDUCTIONS:	
Benefits	\$ 2,617,505
Administrative expenses	117,735
Total deductions	<u>\$ 2,735,240</u>
Change in net position	(\$ 1,765,428)
NET POSITION RESTRICTED FOR PENSION BENEFITS	
Beginning of year	<u>38,975,644</u>
End of year	<u><u>\$ 37,210,216</u></u>

The notes to the financial statements are
an integral part of this statement.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Norridge, Illinois, was incorporated December 4, 1948 and became a home-rule municipality by referendum on May 1, 1973. The Village is a municipal corporation governed by an elected president and six-member Board of Trustees. The Village provides a broad range of services to citizens, including general government, public safety, building code enforcement, engineering, street maintenance, street lighting, water and sewer utilities, and general administrative services.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB Pronouncements. Although the Village has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the Village has chosen not to do so. The more significant of the Village's accounting policies established in GAAP and used by the Village are described below.

A. REPORTING ENTITY

The Village's financial reporting entity comprises the following:

Primary Government:	Village of Norridge
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In determining the financial reporting entity, the Village complies with the provisions of GASB Statement No. 61, "The Financial Reporting Omnibus - an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the Village. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

Police Pension Employees Retirement System

The Village's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION

Government-wide and Fund Financial Statements

The Village's basic financial statements include both government-wide (reporting the Village as a whole) and fund financial statements (reporting the Village's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Village's police, highway and street maintenance and reconstruction, building code enforcement, public improvements, economic development, planning and zoning, and general administrative services are classified as governmental activities. The Village's waterworks and sewerage activities are classified as business-type activities.

In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations.

In the government-wide financial statements, equity is classified as net assets and displayed in three components:

Invested in capital assets, net of related debt—Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets—Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unassigned net assets—All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

The government-wide Statement of Activities reports both the gross and net cost of each of the Village's functions and business-type activities (general government, public safety, public works, etc.). The functions are supported by general government revenues (sales and use taxes, income taxes, property taxes, intergovernmental revenue, fines, permits, and charges for services, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) changes to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, 2) fines and forfeitures, and 3) grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (sales and use taxes, state income tax, property tax, and certain intergovernmental revenues).

This government-wide focus is more on the sustainability of the Village as an entity and the change in the Village's net assets resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION (Continued)

Non-major funds by category are summarized into a single column. GASB Statement No. 34 set forth minimum criteria (percentage of assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The non-major funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Village:

Governmental Funds

The focus of governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Village:

General Fund

This is the Village's primary operating fund. It is used to account for all financial resources except for those required to be accounted for in another fund. The General Fund is a major fund.

Special Revenue Funds

This type of fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Village maintains one major special revenue fund, the Motor Fuel Tax Fund, and one non-major special revenue fund. The Motor Fuel Tax Fund accounts for the motor fuel taxes received from the State of Illinois and expenditures that are legally restricted for specified purposes.

Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Village:

Enterprise Funds

Enterprise funds are required to account for operations for which a fee is charged to external users for goods or services and the activity is (a) financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Village maintains one major proprietary fund, the Water Fund, which accounts for the activities of the water and sewer operations. The Village operates the water distribution and sanitary sewer system.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION (Continued)

Fiduciary Funds

This type of fund is used to report assets held in a trustee or agency capacity by the Village for others and therefore are not available to support Village programs. The reporting focus is on net assets and changes in net assets and is reported using accounting principles similar to proprietary funds.

Pension Trust Funds

Pension Trust funds are used to account for assets held in a trustee capacity by the Village for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's police force.

C. FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the Village considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Village first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

Nonspendable Fund Balance. Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Trustees; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Assigned Fund Balance. Consists of amounts that are constrained by the Board of Trustee's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Trustees itself or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Village's highest level of decision-making authority is the Board of Trustees, who is authorized to assign amounts to a specific purpose.

Unassigned Fund Balance. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Assets and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the “current financial resources” measurement focus or the “economic resources” measurement focus is used as appropriate.

All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an “economic resources” measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets, financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary and pension trust fund equity is classified as net assets.

Basis of Accounting

In the government-wide Statement of Net Assets and Statement of Activities, both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. A sixty day availability period is used for revenue recognition for governmental fund revenues. The Village’s property taxes are levied for the Police Pension Fund and are deposited directly in the Pension Fund’s checking account. The property taxes are not recognized until received. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, franchise taxes, licenses, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary and pension trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Village's enterprise funds are charges to customers for sales and services. The Village also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

E. ASSETS, LIABILITIES AND EQUITY

1. Deposits and Investments

The Village's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

States statutes authorize the Village to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and the State Treasurer's Investment Pool.

Investments are stated at cost or amortized cost, except for investments, in the Police Pension Trust Fund and the deferred compensation agency fund, which are reported at market value.

2. Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefitting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

3. Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, income taxes, and grants. Business-type activities report charges for services as their major receivables.

4. Prepaid/Inventories

Prepays/inventories are valued at cost, which approximates market, using the first-in-first-out (FIFO) method. The cost of governmental fund-type prepays/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

5. Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents an acquisition/reduction of net position that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. ASSETS, LIABILITIES AND EQUITY (Continued)

6. Restricted Assets

General Fund - Amounts listed as restricted assets under the General Fund represent deposits made by contractors to the Village. These deposits are held by the Village to ensure that the contractors repair any damage done to Village streets.

Enterprise Fund - Amounts listed as restricted assets represent commercial customer deposits made when water service is set up.

7. Capital Assets

Capital assets, which include property, plant equipment, and infrastructure assets (e.g. roads, sidewalks, street lights, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial cost of at least \$25,000 and an estimated useful life in excess of three years. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at estimated fair market value as of the date of the donation.

The costs of normal maintenance and repairs that do not add to the value or capacity of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation on exhaustible assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Assets. A composite depreciation rate is used for infrastructure assets. Depreciation on the remaining capital assets is provided on the straightline basis over the following estimated useful lives:

Buildings	25-50 years
Improvements other than Buildings	15-50 years
Water Distribution System	40 years
Sewer Collection System	40 years
Machinery and Equipment	3-10 years
Vehicles	3-15 years
Infrastructure	20-50 years

8. Compensated Absences

Vested or accumulated vacation and sick leave are reported as an expenditure and a fund liability of the governmental fund that will pay it once retirement or separation has occurred. Vested or accumulated vacation and sick leave of proprietary funds and governmental activities are recorded as an expense and liability of those funds as the benefits accrue to employees.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. ASSETS, LIABILITIES AND EQUITY (Continued)

9. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statements of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest rate method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Use of Estimates

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. BUDGETS AND BUDGETARY ACCOUNTING

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 31, the President submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the prior May 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at the Village Hall to obtain taxpayer comments.
3. Prior to July 31, the budget is legally enacted through passage of an ordinance.
4. Formal budgetary integration is employed as a management control device during the year for the General Fund. Formal budgetary integration is not employed for Debt Service Funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions.
5. Budgets for the General Fund are adopted and monitored throughout the year on a cash basis.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

3. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

A. DEPOSITS AND INVESTMENTS

The cash and investments are classified into deposits, investments, and other, based upon their nature. Within each classification, the balances are further categorized, if required, by the risk element assumed, as described below. The deposits and investments of the pension trust fund are held separately from those of other funds.

1. Cash

The carrying amount of cash, of the Village, excluding the Pension Trust Fund, was \$11,150,336 at April 30, 2022, while the bank balances were \$11,417,543. As of April 30, 2022, the bank balances in excess of Federal Deposit Insurance Corporation (FDIC) insurance limits were collateralized with securities of the U.S. government either held in the Village's name by the pledging financial institution or collateralized with securities held in the name of the pledging financial institution.

2. Certificates of Deposit

Certificates of deposit for the Village, amounted to \$1,008,670 at April 30, 2022. The certificate of deposit balances in excess of Federal Deposit Insurance Corporation (FDIC) insurance limits were collateralized with securities of the U.S. government either held in the Village's name by pledging financial institution or collateralized with securities held in the name of the pledging financial institution.

3. Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Village is fully collateralized as of April 30, 2022.

4. Concentration of Credit Risk

The Village places no limit on the amount the Village may invest in any one issuer.

B. PROPERTY TAXES

Property taxes are recognized when they are received. The 2021 property taxes attach as an enforceable lien on January 1, 2021. They were levied on November 10, 2021 by passage of a tax levy ordinance. Tax bills are prepared by the county and issued on or about February 1, 2022 and are due in two installments, on March 1, 2022 and on December 30, 2022. The county collects such taxes and remits them periodically.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

3. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

C. CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended April 30, 2022 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Land	\$ 2,785,487	\$ -	\$ -	\$ 2,785,487
Depreciable capital assets:				
Buildings	6,969,065	-	-	6,969,065
Equipment	4,728,540	254,714	256,281	4,726,973
Infrastructure	12,412,469	-	-	12,412,469
Total Capital Assets	<u>\$ 26,895,561</u>	<u>\$ 254,714</u>	<u>\$ 256,281</u>	<u>\$ 26,893,994</u>
Accumulated Depreciation				
Buildings	\$ 3,019,412	\$ 139,381	\$ -	\$ 3,158,793
Equipment	4,203,459	194,189	256,281	4,141,367
Infrastructure	7,164,111	264,931	-	7,429,042
Total accumulated depreciation	<u>\$ 14,386,982</u>	<u>\$ 598,501</u>	<u>\$ 256,281</u>	<u>\$ 14,729,202</u>
Governmental activities capital assets, net	<u>\$ 12,508,579</u>	<u>(\$ 343,787)</u>	<u>\$ -</u>	<u>\$ 12,164,792</u>

Depreciation expense was charged to the following functions in the Statement of Activities:

General government	\$ 73,694
Public safety	148,733
Public works - Street Department	218,274
Village properties	157,800
Net	<u>\$ 598,501</u>

Capital asset activity for business-type activities for the year ended April 30, 2022 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Combined waterworks and sewerage system	\$ 8,506,631	\$ -	\$ -	\$ 8,506,631
Machinery and equipment	22,375	-	-	22,375
Furniture and fixtures	452,923	-	-	452,923
Water meters	2,304,518	-	-	2,304,518
Total Capital Assets	<u>\$ 11,286,447</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,286,447</u>
Accumulated Depreciation				
Combined waterworks and sewerage system	\$ 3,837,543	\$ 162,236	\$ -	\$ 3,999,779
Machinery and equipment	22,375	-	-	22,375
Furniture and fixtures	452,923	-	-	452,923
Water meters	2,258,667	115,225	-	2,373,892
Total accumulated depreciation	<u>\$ 6,571,508</u>	<u>\$ 277,461</u>	<u>\$ -</u>	<u>\$ 6,848,969</u>
Business-type activities capital assets, net	<u>\$ 4,714,939</u>	<u>(\$ 277,461)</u>	<u>\$ -</u>	<u>\$ 4,437,478</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

3. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

D. LONG-TERM DEBT

Governmental Fund Long-Term Debt

On April 24, 2019, the Village Board authorized the borrowing of funds for the purchase of land in the Village of Norridge. On May 8, 2019, the Village purchased a parcel of vacant land at 7740 Montrose Avenue. The purchase was funded with a \$1,500,000 loan from Wintrust Bank at 3.50% with semi-annual payments and matures on May 7, 2029.

Annual debt service requirements to maturity for the loan are as follows:

<u>Year Ending April 30</u>	<u>Wintrust Bank Note Payable</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	
2023	\$ 139,204	\$ 39,870	\$ 179,074
2024	144,118	34,956	179,074
2025	149,207	29,867	179,074
2026	154,475	24,599	179,074
2027	159,928	19,146	179,074
2028	165,575	13,499	179,074
2029	171,421	7,653	179,074
2030	90,247	1,570	91,817
	<u>\$ 1,174,175</u>	<u>\$ 171,160</u>	<u>\$ 1,345,335</u>

On January 22, 2020, the Village Board authorized the borrowing of funds for the purchase of a 2020 Elgin Crosswind Street Sweeper which was purchased on July 9, 2020. The purchase was funded through a Master Lease Agreement between the Village and Tax-Exempt Leasing Corp. The amount of funding was \$268,198 with an interest rate of 3.19% with annual payments and matures on January 22, 2025. Upon payment in full of the lease payments or payment of the purchase option price, the Village will have full ownership of the street Sweeper.

Annual debt service requirements to maturity for the loan are as follows:

<u>Year Ending April 30</u>	<u>Tax-Exempt Leasing Corp. Note Payable</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	
2023	\$ 53,587	\$ 5,293	\$ 58,880
2024	55,296	3,584	58,880
2025	57,060	1,820	58,880
	<u>\$ 165,943</u>	<u>\$ 10,697</u>	<u>\$ 176,640</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

3. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

D. LONG-TERM DEBT

Enterprise Fund Long-Term Debt

On August 22, 2012, the Village Board authorized a loan agreement with the Illinois Environmental Protection Agency through the State's Illinois Public Water Supply Loan Program. The loan proceeds are being used to upgrade the water supply system.

The Village was approved to borrow up to \$526,627 with an annual interest rate of 2.295%. The loan term is 20 years with semiannual payments starting on January 23, 2014. The Village borrowed a total of \$485,197. The State of Illinois forgave \$131,657 of the loan amount pursuant to the principal forgiveness provisions contained in the Loan Rules.

On July 25, 2018, the Village entered into a loan agreement with the Illinois Environmental Protection Agency through the State's Illinois Public Water Supply Loan Program. The loan proceeds were used for the 2018 Water Main Replacement Project.

The Village was approved to borrow up to \$1,609,883 with an annual interest rate of 1.76%. The loan term was 20 years with semiannual payments beginning on May 16, 2019. The Village borrowed a total of \$1,492,223.

Annual debt service requirements to maturity for the Illinois EPA loan are as follows:

Year Ending April 30	2012 Illinois EPA Water Supply Loan		2018 Illinois EPA Drinking Water Loan		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 17,677	\$ 4,914	\$ 66,203	\$ 22,583	\$ 83,880	\$ 27,497
2024	18,085	4,506	67,373	21,413	85,458	25,919
2025	18,502	4,089	68,564	20,222	87,066	24,311
2026	18,929	3,662	69,776	19,009	88,705	22,671
2027	19,366	3,224	71,010	17,776	90,376	21,000
2028	19,813	2,778	72,265	16,521	92,078	19,299
2029	20,271	2,320	73,543	15,243	93,814	17,563
2030	20,738	1,852	74,843	13,943	95,581	15,795
2031	21,217	1,374	76,166	12,620	97,383	13,994
2032	21,707	884	77,512	11,274	99,219	12,158
2033	22,208	383	78,882	9,904	101,090	10,287
2034	-	-	80,277	8,509	80,277	8,509
2035	-	-	81,696	7,090	81,696	7,090
2036	-	-	83,140	5,646	83,140	5,646
2037	-	-	84,610	4,176	84,610	4,176
2038	-	-	86,106	2,680	86,106	2,680
2039	-	-	87,628	1,158	87,628	1,158
	<u>\$ 218,513</u>	<u>\$ 29,986</u>	<u>\$ 1,299,594</u>	<u>\$ 209,767</u>	<u>\$ 1,518,107</u>	<u>\$ 239,753</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

3. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

D. LONG-TERM DEBT (Continued)

Summary - The following is a summary of long-term debt transactions of the Village for the year ended April 30, 2022:

	<u>Balance</u> <u>4/30/2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>4/30/2022</u>	<u>Amount due</u> <u>in One Year</u>
Governmental Activities:					
Compensated Absences	\$ 936,260	\$ 29,710	\$ -	\$ 965,970	\$ 154,355
Other Postemployment Benefit Obligations	4,118,731	-	213,770	3,904,961	-
Net pension liability-IMRF	(1,917,716)	-	2,068,680	(3,986,396)	-
Net pension liability-Police Pension	22,877,125	-	2,174,206	20,702,919	-
Notes payable	<u>1,525,969</u>	<u>-</u>	<u>185,851</u>	<u>1,340,118</u>	<u>187,508</u>
Total Governmental	<u>\$ 27,540,369</u>	<u>\$ 29,710</u>	<u>\$ 4,642,507</u>	<u>\$ 22,927,572</u>	<u>\$ 341,863</u>
Enterprise Fund					
Illinois EPA Loan - 2012	\$ 235,791	\$ -	\$ 17,278	\$ 218,513	\$ 17,677
Illinois EPA Loan - 2018	<u>1,364,647</u>	<u>-</u>	<u>65,053</u>	<u>1,299,594</u>	<u>66,203</u>
Total Enterprise Fund	<u>\$ 1,600,438</u>	<u>\$ -</u>	<u>\$ 82,331</u>	<u>\$ 1,518,107</u>	<u>\$ 83,880</u>
Total Long-term Obligations	<u>\$ 29,140,807</u>	<u>\$ 29,710</u>	<u>\$ 4,724,838</u>	<u>\$ 24,445,679</u>	<u>\$ 425,743</u>

E. LEGAL DEBT MARGIN

The Village is a home rule municipality in the State of Illinois. Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin and reads as follows:

“The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property... (3) if its population is 25,000 or less, an aggregate of one-half percent. Indebtedness which is outstanding on the effective date of this Constitution or which is thereafter approved by referendum or assumed from another unit of local government shall not be included in the foregoing percentage amounts.”

To date, the Illinois General Assembly has not set limits for home rule municipalities.

4. OTHER INFORMATION

A. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant decrease in the insurance coverage over the past year.

B. COMMITMENTS AND CONTINGENT LIABILITIES

Litigation

The Village is a defendant in various lawsuits. The ultimate resolution of these matters is not ascertainable at this time. No provision has been made in the financial statements related to these claims.

Intergovernmental Agreement and Debt Guarantee

The Village entered into an intergovernmental agreement with the Village of Harwood Heights and the Village of Schiller Park to establish a joint emergency telephone system, referred to as the Municipal Consolidated Dispatch (MCD). The MCD financed the initial costs of its operations with a \$2,000,000 line of credit from Parkway Bank. On January 25, 2017, the Village adopted an ordinance pledging its full faith and credit to the repayment of the Village’s allocated share of the loan. Since MCD has been satisfying the terms of the line of credit, the Village does not feel it is probable that it will be required to satisfy its share of the debt at this time. During the fiscal year ended April 30, 2022, the Village paid \$576,470 to MCD towards operating costs.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

C. OTHER POST-EMPLOYMENT BENEFITS

Plan Description

Plan Administration

The Village administers a single-employer, defined benefit post-employment health insurance plan that provides OPEB to its retired employees. The plan is funded on a pay-as-you-go basis and there is no irrevocable trust established for the plan. The Village has not accumulated assets for the future payment of OPEB benefit payments.

Plan Membership

As of April 30, 2022, the plan membership data is as follows:

Active employees	56
Retirees	<u>11</u>
Total	<u>67</u>

Benefits Provided

The plan provides medical insurance for eligible retirees and their dependents through the Village's group health insurance plan, which covers both active and retired members. Benefit provisions are established and amended by the Village Board.

Contributions

Employees do not contribute to the plan during their active service. The Village contributes on a monthly basis, 75% of the cost of current year single coverage HMO premiums for eligible retired plan members. The retiree is responsible for the balance of the monthly premium, including 100% of the cost for spouse and/or dependent coverage.

Actuarial assumptions

The total OPEB liability was determined by an actuarial valuation as of April 30, 2022, the measurement date. The following actuarial assumptions applied to the measurement:

Actuarial cost method	Entry Age Normal Cost Method
Salary Increases	Not applicable
Inflation	2.00%
Municipal Bond Rate	3.21% (2.27% - 2021)
Healthcare cost trend rates	4.70% per year for year 1, 4.80% for year 2, 4.70% for year 3, 4.60% for year 4, 4.50% for year 5, 4.40% for year 6, 4.30% for year 7, then 4.20% for remaining years. Trend rates were developed consistent with the Getzen model.
Mortality	Pub-2010 Public Retirement Plans Mortality Tables

Discounted Rate

The discount rate used to measure the OPEB liability for the plan was 2.27% based on the 20 year tax exempt municipal bond yield. No assets have been accumulated in an irrevocable trust, so the municipal rate has been applied to all periods.

Changes in the total OPEB Liability

	<u>Total OPEB Liability</u>
Balance, April 30, 2021	\$ 4,118,731
Changes for the Year:	
Service Cost	\$ 118,993
Interest on the total OPEB liability	95,156
Economic/demographic gains/losses	56
Changes in assumptions	(335,814)
Contributions made	(92,161)
Net Changes	(\$ 213,770)
Balance, April 30, 2022	<u>\$ 3,904,961</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION

C. OTHER POST-EMPLOYMENT BENEFITS (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB Liability as of April 30, 2022, as well as what the total OPEB liability would be if it were calculated using a discount rate 1% lower and 1% higher than the current discount rate.

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	<u>2.21%</u>	<u>3.21%</u>	<u>4.21%</u>
Village of Norridge OPEB Plan	\$ 3,712,561	\$ 3,904,961	\$ 3,046,705

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB Liability as of April 30, 2022, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate 1% lower than 1% higher than the current healthcare cost trend rate.

	<u>1% Decrease</u>	<u>Baseline Trend</u>	<u>1% Increase</u>
Village of Norridge OPEB Plan	\$ 3,540,043	\$ 3,904,961	\$ 4,337,822

D. EMPLOYEE RETIREMENT SYSTEMS

The Village contributes to two defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer public employee retirement system and the Police Pension Plan which is a single-employer pension plan. The benefits, benefit levels, employee contributions, and employer contributions for the plans are governed by ILCS and can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole, but not for individual employers. That report can be obtained from IMRF, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

a. Plan Descriptions

Illinois Municipal Retirement Fund

All employees (other than those covered by the Police Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits.

For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

Participating members are required to contribute 4.5% of their annual salary to IMRF. The Village is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer required contribution rate for calendar year 2022 was 5.55%.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

Plan Membership

At December 31, 2021, IMRF membership consisted of:

Inactive plan members currently receiving benefits	53
Inactive plan members entitled to but not yet receiving benefits	18
Active plan members	<u>31</u>
 TOTAL	 <u>102</u>

Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of December 31, 2021 using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry age normal
Asset valuation method	Market Value of Assets
Price Inflation	2.25%
Salary Increases	2.85% to 13.75%
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

Discount Rate

The discount rate used to measure the IMRF total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 1.84%, and the resulting single discount rate is 7.25%.

Changes in the Net Pension Liability

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT JANUARY 1, 2021	<u>\$ 17,865,452</u>	<u>\$ 19,783,168</u>	<u>(\$ 1,917,716)</u>
Changes for the period			
Service cost	213,997	-	213,997
Interest	1,276,397	-	1,276,397
Difference between expected and actual experience	(146,715)	-	(146,715)
Changes in assumptions	-	-	-
Employer contributions	-	220,553	(220,553)
Employee contributions	-	96,604	(96,604)
Net investment income	-	3,222,259	(3,222,259)
Benefit payments and refunds	(733,954)	(733,954)	-
Other (net transfer)	<u>-</u>	<u>(127,057)</u>	<u>127,057</u>
Net changes	<u>609,725</u>	<u>2,678,405</u>	<u>(2,068,680)</u>
BALANCES AT DECEMBER 31, 2021	<u>\$ 18,475,177</u>	<u>\$ 22,461,573</u>	<u>(\$ 3,986,396)</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Illinois Municipal Retirement Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2021, the Village recognized pension income of \$1,412,850.

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ 260,058
Changes in assumption	-	33,061
Net difference between projected and actual earnings on pension plan investments	<u>377,382</u>	<u>2,817,209</u>
TOTAL	<u>\$ 377,382</u>	<u>\$ 3,110,328</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized as pension expense by the Village as follows:

<u>Year Ending December 31,</u>	
2022	(\$ 818,322)
2023	(952,232)
2024	(600,854)
2025	(361,538)
2026	-
Thereafter	<u>-\$ 2,732,946</u>

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate of 7.25% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1% lower (6.25%) or 1% higher (8.25%) than the current rate:

	<u>1% Decrease 6.25%</u>	<u>Current Discount Rate 7.25%</u>	<u>1% Increase 8.25%</u>
Total Pension Liability	\$ 20,528,987	\$ 18,475,177	\$ 16,902,356
Plan Fiduciary Net Position	<u>22,461,573</u>	<u>22,461,573</u>	<u>22,461,573</u>
Net Pension Liability/(Asset)	<u>(\$ 1,932,586)</u>	<u>(\$ 3,986,396)</u>	<u>(\$ 5,559,217)</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Police Pension Plan

Plan Administration

Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single-employer pension plan. Although this is a single-employer pension plan, the defined benefits and employee and employer contributions levels are governed by Illinois Compiled Statutes (Chapter 40 - Article 5/3) and may be amended only by the Illinois legislature. The Village accounts for the Police Pension Plan as a pension trust fund.

The plan is governed by a five-member pension board. Two members are appointed by the Village's President, one member is elected by pension beneficiaries, and two members are elected by active police employees.

Plan Membership

At April 30, 2022, the Police Pension Plan membership consisted of:

Inactive plan members currently receiving benefits	33
Inactive plan members entitled to but not yet receiving benefits	3
Active plan members	<u>36</u>
 TOTAL	 <u>72</u>

Benefits Provided

The Police Pension Plan provides retirement benefits as well as death and disability benefits. Tier 1 employees (those hired prior to January 1, 2011) attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit equal to one-half of the salary attached to the rank held on the last day of service or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension and 3% compounded annually thereafter.

Tier 2 employees (those hired on or after January 1, 2011) attaining the age of 55 or older with ten or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 96 consecutive months of service within the last 120 months of service in which the total salary was the highest by the number of months of service in that period. Police officers' salary for pension purposes is capped at \$106,800, plus the lesser of ½ of the annual change in the Consumer Price Index or 3% compounded. The annual benefit shall be increased by 2.5% of such salary for each additional year of service over 20 years up to 30 years to a maximum of 75% of such salary. Employees with at least ten years may retire at or after age 50 and receive a reduce benefit (i.e., ½% for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3% or ½ of the change in the Consumer Price Index for the preceding calendar year.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

Contributions

Employees are required by ILCS to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. The Village has until the year 2040 to fund 90% of the past service cost for the Police Pension Plan. For the year ended April 30, 2022, the Village's contribution was 70.02% of covered payroll. The Village utilizes the entry age normal actuarial cost method to fund the plan.

Custodial Credit Risk - Deposits

At April 30, 2022, the Pension Trust Fund's carrying amount of cash was \$4,067,942 and bank balances of cash were \$4,045,513. As of April 30, 2022, the entire bank balance of the deposits was insured. The Fund's investment policy does not require pledging of collateral for all bank balances in excess of Federal Deposit Insurance, since flow-through FDIC insurance is available for the fund's deposits.

Custodial Credit Risk - Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Fund will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Fund's policy for managing custodial credit risk is to adhere to the ILCS regarding the registration, custody, and safekeeping of investments. The Fund's policy, in accordance with the statutes, is that all investments shall be clearly held and accounted for to indicate ownership by the Fund. The Fund may direct the registration of securities in its own name or in nominee name for the expressed purpose of registration of securities by a national or state bank or trust company authorized to conduct a trust business in the State of Illinois.

A broker/dealer may maintain possession of or control over securities if it is registered as a broker/dealer with the U.S. Securities and Exchange Commission and is a good member in good standing of the National Association of Securities Dealers and is compliant with the provisions of (40 ILCS 5/1 113.7) Sec. 1 113.7. Regarding registration of investments, custody, and safekeeping. The broker/dealer is required to have excess Security Investor Protection Corporation (SIPC) insurance to protect the assets of the Pension Fund.

The Fund's investments are in compliance with its policy.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The following table presents the investments and maturities of the Fund's fixed income securities as of April 30, 2022:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less than 1	1-5	6-10	Greater than 10
Fixed Income Securities	\$ 12,072,684	\$ 2,051,444	\$ 8,558,776	\$ 1,462,464	\$ -

In accordance with the Fund's investment policy, the Fund limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds and maximizing yields for funds not needed for expected current cash flows. The investment policy does not limit the maximum maturity length of investments in the Fund.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Fund's investment in a single issuer. The Fund does not have a formal investment policy with regards to concentration of credit risk for investments. At April 30, 2022, the Fund does not have any investments (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds) in any one organization that represent 5% or more of net position available for benefits.

Credit Risk

The Fund limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government, securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and investment-grade corporate bonds. At year end, the Fund's investments in U.S. Agency obligations were rated Aaa or not available by Moody's and the corporate bonds were rated Aa2 to Baa3 by Moody's.

Rate of Return

For the year ended April 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -10.71%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Fair Value Measurements

The Fund categorizes the fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Pension Fund has the following recurring fair value measurements:

<u>April 30, 2022</u>	<u>Fair Value</u>	<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	<u>Significant Unobservable Inputs (Level 3)</u>
Investments by Fair Value Level				
Debt Securities				
U.S. Treasuries	\$ 8,579,744	\$ 8,579,744	\$ -	\$ -
U.S. Agencies	305,552	-	305,552	-
Corporate Bonds	3,187,388	-	3,187,388	-
Equity Securities				
Equity Securities	16,682,824	16,682,824	-	-
Mutual Funds	4,441,739	4,441,739	-	-
	<u>\$ 33,197,247</u>	<u>\$ 29,704,307</u>	<u>\$ 3,492,940</u>	<u>\$ -</u>

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

Net Pension Liability

The components of the net pension liability of the Police Pension Plan as of April 30, 2021 were as follows:

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability
BALANCES AT APRIL 30, 2021	<u>\$ 61,852,770</u>	<u>\$ 38,975,645</u>	<u>\$ 22,877,125</u>
Changes for the period			
Service cost	1,094,910	-	1,094,910
Interest	3,403,591	-	3,403,591
Difference between expected and actual experience	(3,590,998)	-	(3,590,998)
Changes in assumptions	(2,167,198)	-	(2,167,198)
Employer contributions	-	2,444,110	(2,444,110)
Employee contributions	-	346,059	(346,059)
Net investment income	-	(1,820,358)	1,820,358
Benefit payments and refunds	(2,679,940)	(2,679,940)	-
Administrative expense	-	(55,300)	55,300
Net changes	<u>(3,939,635)</u>	<u>(1,765,429)</u>	<u>(2,174,206)</u>
BALANCES AT APRIL 30, 2022	<u>\$ 57,913,135</u>	<u>\$ 37,210,216</u>	<u>\$ 20,702,919</u>

There was a change with respect to actuarial assumptions from the prior year to reflect revised expectations with respect to mortality rates, disability rates, turnover rates and retirement rates.

See the schedule of changes in the employer's net pension liability and related ratios in the required supplementary information for additional information related to the funded status of the Police Pension Fund.

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Actuarial Assumptions

The total pension liability above was determined by an actuarial valuation performed as of April 30, 2022 using the following actuarial methods and assumptions.

Actuarial Valuation Date	May 1, 2021
Actuarial Cost Method	Entry Age Normal (Level %)
Assumptions	
Discount Rate used for the Total Pension Liability	6.27%
Long-Term Expected Rate of Return on Plan Assets	7.00%
High Quality 20 Year Tax-Exempt G.O. Bond Rate	3.21%
Projected Individual Salary Increases	3.75% - 9.71%
Projected Increase in Total Payroll	3.25%
Inflation rate included	2.25%
Asset Valuation Method	Market Value
Mortality Table	Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data
Retirement Rates	L&A 2020 Illinois Police Retirement Rates
Disability Rates	L&A 2020 Illinois Police Disability Rates
Termination Rates	L&A 2020 Illinois Police Termination Rates
Percent Married	80%

All rates shown in the economic assumptions are assumed to be annual rates, compounded on an annual basis.

Discount Rate

The discount rate used to measure the total pension liability was changed from 5.98% to 6.27%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the Village contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members through April 30, 2068. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments through April 30, 2068 to determine the total pension liability and the municipal bond rate of 3.21% was used to determine the portion of the net pension liability associated with those payments.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the pension liability of the Village calculated using the discount rate of 6.27% as well as what the Village's net pension liability would be if it were calculated using a discount rate that is 1% lower (5.27%) or 1% higher (7.27%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	5.27%	6.27%	7.27%
Net Pension Liability	\$ 28,897,458	\$ 20,702,919	\$ 13,993,743

VILLAGE OF NORRIDGE
NOTES TO FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

4. OTHER INFORMATION (Continued)

D. EMPLOYEE RETIREMENT SYSTEMS (Continued)

a. Plan Descriptions (Continued)

Police Pension Plan (Continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2022, the Village recognized pension income of \$1,355,836. At April 30, 2022, the Village deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Totals</u>
Difference Between Expected and Actual Experience	\$ 279,424	(\$ 4,453,126)	(\$ 4,173,702)
Change in Assumptions	3,502,122	(2,627,249)	874,873
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	<u>3,937,760</u>	<u>(3,983,623)</u>	<u>(45,863)</u>
Total Deferred Amounts Related to Police Pension	<u>\$ 7,719,306</u>	<u>(\$ 11,063,998)</u>	<u>(\$ 3,344,692)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Fiscal Year</u>	<u>Net Deferred Outflows/(Inflows) of Resources</u>
2023	(\$ 225,159)
2024	(343,304)
2025	(1,041,140)
2026	(474,617)
2027	(1,120,034)
Thereafter	<u>(140,438)</u>
Total	<u>(\$ 3,344,692)</u>

E. CONTINGENT LIABILITIES

In March 2020, the World Health Organization declared the COVID-19 virus a public health emergency. As of the date of this report, the extent of the impact of COVID-19 on the Village's operations and financial position cannot be determined.

VILLAGE OF NORRIDGE

NOTES TO FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

F. PRIOR PERIOD ADJUSTMENT

During the audit of the fiscal year ended April 30, 2022 financial statements, it was discovered that the purchase of a fixed asset in the prior year was not recorded properly. The fixed asset purchased was financed and the full value of the fixed asset as well as the related debt were not recorded.

The correction can be found on the Statement of Activities as an adjustment to the Net Position at the Beginning of Year in the amount of \$104,032. The amount represents the difference between the total cost of the assets originally recorded less the related depreciation and the balance of related debt from the purchase at April 30, 2022.

REQUIRED SUPPLEMENTARY INFORMATION

VILLAGE OF NORRIDGE

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL GENERAL FUND
FOR THE YEAR ENDED APRIL 30, 2022

	Budget		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Budgetary fund balance, May 1, 2021	\$ 3,540,241	\$ 3,540,241	\$ 5,418,039	\$ 1,877,798
Resources (inflows):				
Sales Tax	3,555,000	3,555,000	4,557,332	1,002,332
Home Rule Sales Tax	4,150,000	4,150,000	5,503,871	1,353,871
Real Estate Tax Levy	2,325,622	2,325,622	2,444,110	118,488
State Income Tax	1,600,000	1,600,000	2,139,224	539,224
Fines and forfeitures	350,000	350,000	317,631	(32,369)
Licenses and permits	673,200	673,200	832,860	159,660
Gasoline Tax	225,000	225,000	253,157	28,157
Amusement Tax	25,000	25,000	166,989	141,989
Video Gaming Tax	275,000	275,000	551,175	276,175
State Use Tax	600,000	600,000	572,107	(27,893)
Telecommunications Tax	200,000	200,000	185,236	(14,764)
Other Intergovernmental	164,000	164,000	1,197,325	1,033,325
Investment Income	15,000	15,000	6,148	(8,852)
Franchise fees	166,000	166,000	170,266	4,266
Charges for services	55,000	55,000	66,815	11,815
Electric Aggregation Civic Rebate	36,000	36,000	36,000	-
Storage tax	25,000	25,000	33,765	8,765
Cannabis Use Tax	12,000	12,000	23,316	11,316
Miscellaneous	25,000	25,000	64,207	39,207
Transfers from other funds	-	-	-	-
Amounts available for appropriation	<u>\$ 18,017,063</u>	<u>\$ 18,017,063</u>	<u>\$ 24,539,573</u>	<u>\$ 6,522,510</u>
Charges to appropriations (outflows):				
General government	\$ 2,719,511	\$ 2,719,511	\$ 2,346,013	\$ 373,498
Public safety:				
Police	9,521,361	9,521,361	8,795,220	726,141
Public works:				
Public works/Street Department	1,826,500	1,826,500	1,564,497	262,003
Garbage/recycling	1,415,000	1,415,000	1,306,671	108,329
Village properties	<u>2,525,656</u>	<u>2,525,656</u>	<u>1,553,989</u>	<u>971,667</u>
Total charges to appropriations	<u>\$ 18,008,028</u>	<u>\$ 18,008,028</u>	<u>\$ 15,566,390</u>	<u>\$ 2,441,638</u>
Budgetary fund balance, April 30, 2022	<u>\$ 9,035</u>	<u>\$ 9,035</u>	<u>\$ 8,973,183</u>	<u>\$ 8,964,148</u>
Reconciliation of Budgetary (Cash Basis) and GAAP fund balance:				
Budgetary Fund Balance, Cash basis			\$ 8,973,183	
Revenue accruals			283,548	
Expenditure accruals			10,563	
Budgetary Fund Balance, GAAP basis			<u>\$ 9,267,294</u>	

VILLAGE OF NORRIDGE
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
MOTOR FUEL TAX FUND
FOR THE YEAR ENDED APRIL 30, 2022

	<u>Budget</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget
				Positive (Negative)
Budgetary fund balance, May 1, 2021	\$ 1,168,523	\$ 1,168,523	\$ 1,168,523	\$ -
Resources (inflows):				
Intergovernmental				
Motor fuel tax allotments	500,000	500,000	580,015	80,015
Other Intergovernmental	160,059	160,059	320,117	160,058
Interest income	<u>2,000</u>	<u>2,000</u>	<u>1,728</u>	(272)
Amounts available for appropriation	<u>\$ 1,830,582</u>	<u>\$ 1,830,582</u>	<u>\$ 2,070,383</u>	<u>\$ 239,801</u>
Charges to appropriations (outflows):				
Highway and streets				
Street projects	\$ 1,040,235	\$ 1,040,235	\$ 318,833	\$ 721,402
Snow removal	145,000	145,000	55,348	89,652
Water tower repairs	37,000	37,000	-	37,000
Contingencies	<u>100,000</u>	<u>100,000</u>	<u>730</u>	<u>99,270</u>
Total charges to appropriations	<u>\$ 1,322,235</u>	<u>\$ 1,322,235</u>	<u>\$ 374,911</u>	<u>\$ 947,324</u>
Budgetary fund balance, April 30, 2022	<u>\$ 508,347</u>	<u>\$ 508,347</u>	<u>\$ 1,695,472</u>	<u>\$ 1,187,125</u>

VILLAGE OF NORRIDGE

SCHEDULE OF EMPLOYER CONTRIBUTIONS
ILLINOIS MUNICIPAL RETIREMENT FUND

Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$ 365,293	\$ 365,293	\$ -	\$ 3,198,715	\$ 11.42%
2016	363,549	363,549	-	3,189,024	11.40
2017	316,725	316,725	-	2,954,527	10.72
2018	247,571	247,571	-	2,346,643	10.55
2019	191,819	191,820	(1)	2,267,366	8.46
2020	230,691	230,691	-	2,108,696	10.94
2021	220,553	220,553	-	2,135,077	10.33

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 22 years; the asset valuation method was 5-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.25% annually and projected salary increases assumption of 3.35% to 14.25% compounded annually.

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE

SCHEDULE OF EMPLOYER CONTRIBUTIONS
POLICE PENSION FUND
FOR THE LAST TEN FISCAL YEARS

Fiscal Year	Actuarially Determined Contribution	Contributions in relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Employee Contribution	Contributions as a percentage of Covered Payroll
4/3/2015	\$ 1,023,355	\$ 1,028,552	(\$ 5,197)	\$ 3,472,235	29.62%
4/30/2016	1,090,581	1,084,796	5,675	3,391,915	31.98
4/30/2017	1,100,892	1,148,468	(47,576)	3,413,460	33.65
4/30/2018	1,291,900	1,157,860	134,040	3,524,397	32.85
4/30/2019	1,857,408	1,223,330	634,078	3,559,782	34.37
4/30/2020	1,976,241	1,849,979	126,262	3,654,034	50.63
4/30/2021	2,117,467	2,239,394	(121,927)	3,457,054	64.78
4/30/2022	2,231,989	2,444,110	(212,121)	3,490,785	70.02

Notes to the Required Supplementary Information:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of pay (closed)
Amortization period	17 years remaining
Asset valuation method	5 Year Smoothed Market Value
Significant actuarial assumptions	
Inflation	2.25%
Total Payroll Increases	3.25%
Individual pay increases	3.75%-9.71%
Investment rate of return	7.00%
Postretirement benefit increases	3.00%

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY AND RELATED RATIOS
ILLINOIS MUNICIPAL RETIREMENT FUND
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

	<u>12/31/21</u>	<u>12/31/20</u>	<u>12/31/19</u>	<u>12/31/18</u>	<u>12/31/17</u>	<u>12/31/16</u>	<u>12/31/15</u>
TOTAL PENSION LIABILITY							
Service cost	\$ 213,997	\$ 244,773	\$ 254,324	\$ 244,686	\$ 336,480	\$ 362,038	\$ 356,178
Interest on Total Pension Liability	1,276,397	1,284,857	1,246,090	1,165,811	1,167,068	1,110,494	1,064,859
Changes in benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(146,715)	(669,073)	(152,888)	356,625	(456,481)	(241,961)	(377,128)
Changes in assumptions	-	(126,921)	-	503,617	(485,805)	(39,620)	19,122
Benefit payments, including refunds of member contributions	(733,954)	(935,920)	(680,146)	(584,366)	(479,878)	(447,026)	(426,677)
Net change in total pension liability	\$ 609,725	(\$ 202,284)	\$ 667,380	\$ 1,686,373	\$ 81,384	\$ 743,925	\$ 636,354
Total pension liability - beginning	<u>17,865,452</u>	<u>18,067,736</u>	<u>17,400,356</u>	<u>15,713,983</u>	<u>15,632,599</u>	<u>14,888,674</u>	<u>14,252,320</u>
TOTAL PENSION LIABILITY - ENDING	<u>\$ 18,475,177</u>	<u>\$ 17,865,452</u>	<u>\$ 18,067,736</u>	<u>\$ 17,400,356</u>	<u>\$ 15,713,983</u>	<u>\$ 15,632,599</u>	<u>\$ 14,888,674</u>
PLAN FIDUCIARY NET POSITION							
Contributions - employer	\$ 220,553	\$ 230,691	\$ 191,820	\$ 247,571	\$ 316,725	\$ 363,549	\$ 365,293
Contributions - employee	96,604	94,891	102,031	110,192	164,568	143,506	144,320
Net investment income	3,222,259	2,471,886	2,738,676	(686,309)	2,324,693	908,735	65,746
Benefit payments, including refunds of member	(733,954)	(935,920)	(680,146)	(584,366)	(479,878)	(447,026)	(426,677)
Other (Net Transfer)	(127,057)	51,689	141,357	335,580	(372,649)	49,400	(274,431)
Net change in plan fiduciary net position	\$ 2,678,405	\$ 1,913,237	\$ 2,493,738	(\$ 577,332)	\$ 1,953,459	\$ 1,018,164	(\$ 125,749)
Plan fiduciary net position - beginning	<u>19,783,168</u>	<u>17,869,931</u>	<u>15,376,193</u>	<u>15,953,525</u>	<u>14,000,066</u>	<u>12,981,902</u>	<u>13,107,651</u>
PLAN FIDUCIARY NET POSITION - ENDING	<u>\$ 22,461,573</u>	<u>\$ 19,783,168</u>	<u>\$ 17,869,931</u>	<u>\$ 15,376,193</u>	<u>\$ 15,953,525</u>	<u>\$ 14,000,066</u>	<u>\$ 12,981,902</u>
EMPLOYER'S NET PENSION (ASSET) LIABILITY	<u>(\$ 3,986,396)</u>	<u>(\$ 1,917,716)</u>	<u>\$ 197,805</u>	<u>\$ 2,024,163</u>	<u>(\$ 239,542)</u>	<u>\$ 1,632,533</u>	<u>\$ 1,906,772</u>
Plan fiduciary net position as a percentage of total pension liability	121.58%	110.73%	98.91%	88.37%	101.52%	89.56%	87.19%
Covered valuation payroll	\$ 2,135,077	\$ 2,108,696	\$ 2,267,366	\$ 2,346,643	\$ 2,954,527	\$ 3,189,024	\$ 3,198,715
Net pension liability as a percentage of covered valuation payroll	(186.71%)	(90.94%)	8.72%	86.26%	(8.11%)	51.19%	59.61%

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY AND RELATED RATIOS
POLICE PENSION FUND
FOR THE FISCAL YEAR ENDED APRIL 30, 2022

	<u>4/30/2022</u>	<u>4/30/2021</u>	<u>4/30/2020</u>	<u>4/30/2019</u>	<u>4/30/2018</u>	<u>4/30/2017</u>	<u>4/30/2016</u>	<u>4/30/2015</u>
TOTAL PENSION LIABILITY								
Service cost	\$ 1,094,910	\$ 1,170,150	\$ 1,121,506	\$ 969,788	\$ 801,425	\$ 749,977	\$ 722,594	\$ 763,448
Interest	3,403,591	3,497,432	3,354,633	3,261,241	3,190,983	2,994,336	2,863,849	2,588,780
Changes in benefit terms	-	-	647,797	-	-	-	-	-
Difference between expected and actual experience	(3,590,998)	(1,584,476)	(309,981)	438,310	43,670	452,361	(3,164,904)	(147,088)
Changes in assumptions	(2,167,198)	154,554	(1,357,706)	3,556,190	4,759,800	884,615	4,340,899	2,599,093
Benefit payments and refunds	(2,679,940)	(2,396,858)	(2,388,849)	(2,446,376)	(2,292,490)	(2,136,948)	(1,913,751)	(1,835,622)
Net Change in Total Pension Liability	(\$ 3,939,635)	\$ 840,802	\$ 1,067,400	\$ 5,779,153	\$ 6,503,388	\$ 2,944,341	\$ 2,848,687	\$ 3,968,611
Total Pension Liability - Beginning	<u>61,852,770</u>	<u>61,011,968</u>	<u>59,944,568</u>	<u>54,165,415</u>	<u>47,662,027</u>	<u>44,717,686</u>	<u>41,868,999</u>	<u>37,900,388</u>
TOTAL PENSION LIABILITY - ENDING	<u>\$ 57,913,135</u>	<u>\$ 61,852,770</u>	<u>\$ 61,011,968</u>	<u>\$ 59,944,568</u>	<u>\$ 54,165,415</u>	<u>\$ 47,662,027</u>	<u>\$ 44,717,686</u>	<u>\$ 41,868,999</u>
PLAN FIDUCIARY NET POSITION								
Contributions - Employer	\$ 2,444,110	\$ 2,239,394	\$ 1,849,979	\$ 1,223,330	\$ 1,157,860	\$ 1,148,468	\$ 1,084,796	\$ 1,028,552
Contributions - Member	346,059	342,595	355,264	352,773	354,407	328,325	327,651	330,106
Net investment income	(1,820,358)	8,624,495	1,290,605	2,316,930	3,046,248	2,380,522	(540,607)	1,768,480
Benefit Payments, including Refunds of Member Contributions	(2,679,940)	(2,396,858)	(2,388,849)	(2,446,376)	(2,292,490)	(2,136,948)	(1,913,751)	(1,835,622)
Administrative expense	(55,300)	(66,264)	(43,181)	(27,562)	(31,188)	(25,280)	(19,116)	(22,601)
Net Change in Plan Fiduciary Net Position	(\$ 1,765,429)	\$ 8,743,362	\$ 1,063,818	\$ 1,419,095	\$ 2,234,837	\$ 1,695,087	(\$ 1,061,027)	\$ 1,268,915
Plan Fiduciary Net Position - Beginning	<u>38,975,645</u>	<u>30,232,283</u>	<u>29,168,465</u>	<u>27,749,370</u>	<u>25,514,533</u>	<u>23,819,446</u>	<u>24,880,473</u>	<u>23,611,558</u>
PLAN FIDUCIARY NET POSITION - ENDING	<u>\$ 37,210,216</u>	<u>\$ 38,975,645</u>	<u>\$ 30,232,283</u>	<u>\$ 29,168,465</u>	<u>\$ 27,749,370</u>	<u>\$ 25,514,533</u>	<u>\$ 23,819,446</u>	<u>\$ 24,880,473</u>
EMPLOYER'S NET PENSION LIABILITY	<u>\$ 20,702,919</u>	<u>\$ 22,877,125</u>	<u>\$ 30,779,685</u>	<u>\$ 30,776,103</u>	<u>\$ 26,416,045</u>	<u>\$ 22,147,494</u>	<u>\$ 20,898,240</u>	<u>\$ 16,988,526</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	64.25%	63.01%	49.55%	48.66%	51.23%	53.53%	53.27%	59.42%
Covered valuation payroll	\$ 3,490,785	\$ 3,457,054	\$ 3,654,034	\$ 3,559,782	\$ 3,524,397	\$ 3,413,460	\$ 3,391,915	\$ 3,472,235
Net pension liability as a percentage of covered valuation payroll	593.07%	661.75%	842.35%	864.55%	749.52%	648.83%	616.12%	489.27%

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY AND RELATED RATIOS
TOTAL OTHER POSTEMPLOYMENT BENEFIT LIABILITY

	<u>4/30/2022</u>	<u>4/30/2021</u>	<u>4/30/2020</u>	<u>4/30/2019</u>	<u>4/30/2018</u>
Total OPEB liability-beginning	\$ 4,118,732	\$ 3,732,582	\$ 3,980,344	\$ 4,102,612	\$ 3,922,989
Changes for the Year:					
Service Cost	118,993	138,284	138,284	138,284	138,284
Interest on the total OPEB liability	95,156	128,297	136,294	140,358	61,467
Economic/demographic gains/losses	56	(275,245)	(584,217)	(297,837)	-
Difference between expected and actual experience	-	-	-	-	(155,866)
Changes in assumptions	(335,814)	477,736	163,008	-	260,420
Benefit Payments	(92,161)	(82,922)	(101,131)	(103,073)	(124,682)
Net Investment Income	-	-	-	-	-
Administrative Expenses	-	-	-	-	-
Net Changes	(\$ 213,770)	\$ 386,150	(\$ 247,762)	(\$ 122,268)	\$ 179,623
Total OPEB liability-ending	\$ 3,904,961	\$ 4,118,732	\$ 3,732,582	\$ 3,980,344	\$ 4,102,612
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%
Covered-employee payroll	\$ 5,749,364	\$ 5,660,795	\$ 5,779,750	\$ 5,901,467	\$ 6,144,918
Net OPEB liability as a percentage of covered-employee payroll	67.92%	72.76%	64.58%	67.45%	66.76%

Notes:

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Notes to the Required Supplementary Information:

Actuarial cost method	Entry Age normal Cost Method
Salary Increases	Not applicable
Inflation	2.00%
Municipal Bond Rate	3.21% (2.27%-2021)
Healthcare cost trend rates	4.70% per year for year 1, 4.80% for year 2, 4.70% for year 3, 4.60% for year 4, 4.50% for year 5, 4.40% for year 6, 4.30% for year 7, then 4.20% for remaining years.
	Trend rates were developed consistent with the Getzen model.
Mortality	Pub-2010 Public Retirement Plans Mortality Tables

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE
SCHEDULE OF INVESTMENT RETURNS
POLICE PENSION FUND
FOR THE YEAR ENDED APRIL 30, 2022

Fiscal Year Ended	Annual money-weighted rate of return, net of investment expenses
4/30/2015	0.03%
4/30/2016	(2.23)
4/30/2017	10.33
4/30/2018	12.28
4/30/2019	8.63
4/30/2020	4.55
4/30/2021	17.24
4/30/2022	(10.71)

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

VILLAGE OF NORRIDGE

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

APRIL 30, 2022

Note 1. Legal Compliance - Budgets

A. Budgets

The Village prepares its appropriation ordinance in accordance with the cash basis of accounting. Annual appropriations are adopted at the fund level for all funds except pension trust funds. The annual appropriations lapse at fiscal year end.

1. Prior to July 31, the President submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the prior May 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at the Village Hall to obtain taxpayer comments.
3. Prior to July 31, the budget is legally enacted through passage of an ordinance. The original appropriation ordinance was adopted by the Village Board on June 23, 2021.
4. Formal budgetary integration is employed as a management control device during the year for the General Fund.
5. Budgets for the General Fund and the Motor Fuel Tax Fund are adopted and monitored throughout the year on a cash basis.

B. Excess of Actual Expenditures/Expenses over Budget in Individual Funds

There were no expenditures over appropriations in any funds for the year ended April 30, 2022.

Note 2. Pension Contributions

The Schedule of Contributions shows the difference between the actual contributions and the actuarially determined contributions (ADC).

Illinois Municipal Retirement Fund

Methods and Assumptions Used to Determine 2021 Contribution Rates:

Valuation Date	Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.
Actuarial Cost Method	Aggregate Entry Age Normal
Actuarial Value of Assets	5 Year Smoothed Market; 20% corridor
Amortization method	Level Percentage of Payroll, Closed
Remaining Amortization Period	22 Years
Investment rate of return	7.25%
Projected Individual Salary Increases	3.35% to 14.25%
Projected Increase in Total Payroll	3.25%
Consumer Price Index	2.50%
Inflation Rate Included	2.50%

Mortality Table

For non-disabled retirees, IMRF specific mortality tables were used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Healthy Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, IMRF specific mortality rates were used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives. For active members, IMRF specific mortality rates were used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

VILLAGE OF NORRIDGE

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

APRIL 30, 2022

Police Pension Plan

Methods and Assumptions

Valuation Date	May 1, 2021
Actuarial Cost Method	Entry Age Normal
Actuarial Value of Assets	5 Year Smoothed Market Value
Amortization method	Level Percentage of Payroll, Closed
Remaining Amortization Period	17 years
Investment rate of return	7.00%
Projected Individual Salary Increases	4.00% to 8.39%
Projected Increase in Total Payroll	3.25%
Consumer Price Index	2.50%
Inflation Rate Included	2.50%
Mortality Table	Pub-2010 adjusted for Plan Status, Demographics, and Illinois Public Pension Data